SUBJECT: ENVIRONMENTAL REVIEW OF THE CITY OF PORTERVILLE HILLSIDE/EASTSIDE WATER DEVELOPMENT PROJECT

SOURCE: COMMUNITY DEVELOPMENT DEPARTMENT

COMMENT: City Staff, in conjunction with the City’s on-call environmental consulting team, have completed the preparation of an Initial Study and Mitigated Negative Declaration for the City of Porterville Hillside/Eastside Water Development Project. The project consists of the construction of four water reservoirs and related appurtenances throughout the easterly portion of the City. In addition, the environmental review also considers construction of a surface water treatment facility and a granular activated carbon filtration system in the City.

The Initial Study prepared for the project identified several environmental factors which could be affected by the project, but determined that each of the factors could be mitigated to a less than significant level. The reservoir tanks are located on the hillsides in eastern Porterville and could result in an aesthetic impact, but mitigation measures such as paint color, berms and landscaping will reduce these impacts to less than significant. Mitigation measures have also been identified for impacts to Air Quality, Cultural Resources, Geology, Noise, and Traffic. All impacts, with incorporation of the defined mitigation measures, will be reduced to less than significant.

Notice of the proposed action has been sent to all interested agencies and otherwise distributed as required by law. Responses were received from the San Joaquin Valley Air Pollution Control District and Tulare County Resource Management Agency. The San Joaquin Valley Air Pollution Control District noted the requirement to comply with existing regulations. Tulare County Resource Management Agency commented on confusion over the total number of tanks included in the project, aesthetics and the location of the Martin Hill Tank located in the County and thus requiring an encroachment permit for construction of pipelines, etc. These comments have been appropriately noted.

The Draft Resolution approving the Negative Declaration includes findings acknowledging the City’s regulatory responsibilities and intent to comply.

ENVIRONMENTAL: On April 15, 2005, the Environmental Coordinator made a preliminary determination that a Mitigated Negative Declaration would be appropriate for the proposed project. The Initial Study and proposed Mitigation Measures have been transmitted to interested agencies, groups, individuals and the State.

DD _____ APPROPRIATED/FUNDED _____ CM _____ ITEM NO. 25
RECOMMENDATION: That the City Council:

1. Adopt the attached resolution approving a Negative Declaration for the City of Porterville Hillside/Eastside Water Development Project.

ATTACHMENTS:

1. Letter dated May 21, 2005, from the San Joaquin Valley Air Pollution Control District
2. Letter dated May 19, 2005, from the Tulare County Resource Management Agency
3. Draft Environmental Resolution
4. Draft Initial Study and Notice of Intent to Adopt a Mitigated Negative Declaration of Environmental Impact, available for public review in the Community Development Department or the City’s website, www.ci.porterville.ca.us.
May 21, 2005

Mr. Bradley D. Dunlap
Community Development Director
291 N Main Street
Porterville, CA 93257

Subject: Initial Study and Negative Declaration, City of Porterville Hillside/Eastside Water Development Project

Dear Mr. Dunlap,

The entire San Joaquin Valley Air Basin is designated non-attainment for ozone and fine particulate matter (PM10 and PM2.5). The development of the City of Porterville Hillside/Eastside Water Development Project (Project) would contribute to the overall decline in air quality due to initial construction, earthmoving operations related to pipelines, storage tanks, and storage reservoirs, and potential traffic delays caused when the wastewater and recycled water pipeline distribution system is constructed. However, we acknowledge the need for the project and recognize that short-term effects can be substantially minimized with the full implementation of fugitive dust control measures.

The staff of the San Joaquin Valley Air Pollution Control District (District) have reviewed the Initial Study and Negative Declaration and offer the following comments:

**Regulation VIII** (Fugitive PM10 Prohibitions) is a series of rules (Rules 8011-8081) designed to reduce PM10 emissions (predominantly dust/dirt) generated by human activity, including construction, road construction, bulk materials storage, earthmoving operations, etc. Current District rules can be found at [http://www.valleyair.org/rules/1ruleslist.htm](http://www.valleyair.org/rules/1ruleslist.htm). The Initial Study and Negative Declaration (Attachment C Regulation VIII Control Measures for Construction Emissions of PM10) contains a limited discussion of Regulation VIII requirements. In order to avoid District compliance action, it would behoove the City of Porterville to thoroughly comprehend the full extent of Regulation VIII requirements. Also, any contractor involved in the construction of the project should also have a through understanding of Regulation VIII. In many instances requirements of Regulation VIII have been paraphrased and do not fully convey the minimal requirements of the rules. For example, one control measure states “Any site with 150 or more vehicle trips…” whereas Rule 8041, section 5.2 states “…any site with … 20 or more vehicle trips per day by vehicles with three or more axles shall take the actions for carryout and trackout as specified in section 5.8” (of Rule 8041). Sections 5.8 and 5.9 specify techniques that prevent or mitigate carryout and trackout. Also, a glaring omission is the requirement for a Dust Control Plan. Rule 8021, section 6.3 Dust Control Plans, essentially requires a non-residential project 5.0 or more acres in area to submit a Dust Control Plan to the District as specified in Section 6.3.1 of Rule 8021. If a non-residential site is 1.0 to less than 5.0 acres, an owner/operator must provide written notification to the District at least 48 hours prior to his/her intent to begin any earthmoving activities (see section 6.4.2). A template of the District’s Dust Control Plan is available at: [http://www.valleyair.org/busind/comply/PM10/forms/DCP-Form%20-%2010-14-2004.pdf](http://www.valleyair.org/busind/comply/PM10/forms/DCP-Form%20-%2010-14-2004.pdf)

**Rule 4101** (Visible Emissions) This rule prohibits emissions of visible air contaminants to the atmosphere and applies to any source operation that emits or may emit air contaminants. The City of
Porterville should contact the District’s Small Business Assistance Office at (559) 230-5888 to receive additional information/instructions.

**Rule 4102** (Nuisance) applies to any source operation that emits or may emit air contaminants or other materials. In the event that the project or construction of the project creates a public nuisance, it could be in violation and be subject to District enforcement action.

**Rule 4641** (Cutback, Slow Cure, and Emulsified Asphalt, Paving and Maintenance Operations). If asphalt paving will be used, then paving operations of this project will be subject to Rule 4641. This rule applies to the manufacture and use of cutback asphalt, slow cure asphalt and emulsified asphalt for paving and maintenance operations.

The Initial Study and Negative Declaration did not indicate if any emergency standby generators would be included as part of the project. If such equipment is necessary, Rule 4701 (Internal Combustion Engines - Phase 1) and/or Rule 4702 (Internal Combustion Engines - Phase 2) may apply. This project may be subject to additional District Rules not enumerated above. To identify additional rules or regulations that apply to this project, the City of Porterville is strongly encouraged to contact the District’s Small Business Assistance Office at (559) 230-5888.

There are a number of measures that can be incorporated into the construction phase of the project to provide additional reductions to construction emissions. The measures listed below should not be considered all-inclusive and remain options that the project proponent should consider:

From Table 6-4 of the District’s *Guide to Assessing and Mitigating Air Quality Impacts 2002* (GAMA/QI) which can be found at: [http://www.valleyair.org/transportation/ceqa_guidance_documents.htm](http://www.valleyair.org/transportation/ceqa_guidance_documents.htm):

- **Use of Alternative fueled or catalyst equipped diesel construction equipment.**
  - The City of Porterville should identify a minimum of catalyst-equipped diesel construction equipment that will be used for this project. Low-sulfur diesel should be used in place of regular diesel when possible. Alternative fuel may not be readily available in the project area. If biodiesel is used, the applicant should use only CARB certified fuels as not all biodiesels or biodiesel blends will result in reduced NOx emissions. According to the EPA’s website, biodiesel use generally results in an increase in NOx emissions. The California Air Resources Board (CARB) has certified specific biodiesels for NOx reduction. Only biodiesels that have been certified by CARB should be used. For more information on biodiesel or other types of alternative fuels, please call Mr. Chris Acree, Air Quality Specialist, at (559) 230-5829. The applicant should calculate the associated emission reductions from implementing this mitigation measure.

- **Minimize idling time (e.g. 10 minute maximum)**
  - City of Porterville could require a contractor to institute idling limits to prevent unnecessary diesel emissions. Engines should be shut off when not in use, including during breaks and lunches.

- **Limit the hours of operation of heavy duty equipment and/or the amount of equipment in use**
  - The City of Porterville should specify the conditions of reduced hours or reduced amount of equipment. Hours can be reduced under certain circumstances such as during levels of high ambient air pollution or during peak travel on nearby roads.

- **Construction equipment should have engines that are Tier II (if available as certified by the Air Resources Board).** The City of Porterville could require a contractor to utilize Tier I and Tier II (2.5 gram) engines which have significantly less PM and NOx emissions compared to uncontrolled engines. Onsite equipment should be equipped with 1998 or newer engines. Engines built after 1998 are cleaner Tier II engines. To find engines certified by the Air Resources Board, see [http://www.arb.ca.gov/msprog/offroad/cert/cert.php](http://www.arb.ca.gov/msprog/offroad/cert/cert.php). This site lists engines by type, then manufacturer. The "Executive Order" shows what Tier the engine is
certified as. For more information on heavy-duty engines, please contact Mr. Kevin McCaffrey, Air Quality Specialist, at (559) 230-5831.

- Off road trucks should be equipped with on-road engines when possible.

- Light Duty Cars and Trucks should be alternative fueled or hybrids.
  - www.fueleconomy.gov
  - http://www.eere.energy.gov/cleancities/index.html (Clean Cities Program) and
  - www.driveclean.ca.gov have resources to find alternative fueled or hybrid vehicles.

District staff is available to meet with you to further discuss the regulatory requirements that are associated with this project. If you have any questions or require further information, please call me at (559) 230-5820 and provide the reference number at the top of this letter.

Sincerely,

Hector R. Guerra
Senior Air Quality Planner
Central Region

c: file
May 19, 2005

Mr. Brad Dunlap, Community Development Director
City of Porterville
291 North Main Street
Porterville CA 93257

RE: Proposed Mitigated Negative Declaration for the Hillside/Eastside Water Development Project

Dear Mr. Dunlap:

The staff of the Tulare County Resource Management Agency appreciates the opportunity to comment upon the above referenced document. Below are comments and recommendations as to the scope, content of information and analysis of the proposed document.

Discrepancies related to the number of proposed water tanks exist throughout the document. The project description describes four proposed water storage tanks. However, this is inconsistent with what several of the figures and maps show. For example, Figure 4 shows four tanks while the “Tank and Viewpoint Site Map” and Map 4 shows three tanks in the project area.

Section I. Aesthetics

The document should summarize the views of the existing residences for each of the proposed tank sites. Although the city may anticipate urbanization of the areas surrounding the potential tank sites within the General Plan timeframe, it is still important to address impacts to the existing baseline setting. A possible format would be to list the proposed tank site, distance from nearest residence the type of residence, and a description of the visual impact the tank will have.

While the city has proposed mitigation measures to lessen the impact the water storage tanks will have on the scenic vista, other options should be explored. One option would be to consider the use of partially or completely buried concrete tanks. This approach could completely or partially avoid an otherwise unsightly and unappealing landmark from the view shed of surrounding County and city residential areas.

Section IX. Land Use and Planning

The proposed Martin Hill Tank (tank #1) is located in an unincorporated area south of the existing city limits of Porterville. While the placement of the tank on a city-owned parcel would be exempt from the County’s use permit process, the placement of water lines along county right-of-way might
require the approval of an encroachment permit. Please contact the Tulare County Resource Management Agency – Engineering Division to clarify this.

Thank you for the opportunity to comment on the proposed Mitigated Negative Declaration for the Hillside/Eastside Water Development Project. If you have any questions, please feel free to contact me or Alison Anderson at (559)733-6291.

Sincerely,

[Signature]

Gabriel Gutierrez, Planner II
Tulare County Resource Management Agency
RESOLUTION NO. ______

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF PORTERVILLE
CONTAINING FINDINGS IN SUPPORT OF APPROVAL OF A NEGATIVE
DECLARATION FOR THE CITY OF PORTERVILLE
HILLSIDE EASTSIDE WATER DEVELOPMENT PROJECT

WHEREAS: On April 15, 2005, the City of Porterville circulated an Initial Study and
Notice of Intent to Adopt a Negative Declaration; and

WHEREAS: Comments regarding the project were received from two agencies, prior to the
close of the public comment period; and

WHEREAS: Following the close of the public comment period for the proposed project,
the Environmental Coordinator made a preliminary determination that a Mitigated Negative
Declaration would be appropriate for the project; and

WHEREAS: The City Council of the City of Porterville at its regularly scheduled meeting
of June 7, 2005 considered the potential environmental impact of the proposed City of Porterville
Hillside Eastside Water Development Project; and

WHEREAS: The City Council considered the following findings in its review of the
environmental circumstances for this project:

1. That a Negative Declaration was prepared in accordance with the California
   Environmental Quality Act.

2. That the subject project will not create adverse environmental impacts. The
   approved Negative Declaration was evaluated in light of the prepared environmental
   initial study with studies, comments from interested parties and the public, as well
   as responses to written comments received during the review period. It was
determined that potential impacts associated with the proposed project could be
mitigated to a less than significant level through the implementation of the attached
mitigation measures.

3. That the City Council is the decision-making body for the project.

4. That the Negative Declaration prepared for the City of Porterville Hillside Eastside
   Water Development Project was transmitted to the State Clearinghouse and
   interested agencies, groups and individuals for review and comment. The review
   period ran for thirty (30) days from April 26, 2005 to May 26, 2005.

5. That two agencies, the San Joaquin Valley Air Pollution Control District, and the
   Tulare County Resource Management Agency provided comments with regard to
the project. The San Joaquin Valley Air Pollution Control Board noted the requirement to comply with District Regulation VIII (construction management to reduce fugitive dust). The Tulare County Resource Management Agency commented pertaining to inconsistencies in the total number of tanks proposed, Aesthetics, and Land Use and Planning.

The City of Porterville will comply with Regulation VIII of the San Joaquin Valley Air Pollution Control District. In addition, the Tulare County Resource Management Agency’s comments have been evaluated, and noted where appropriate.

6. That review of the environmental circumstances regarding the project indicates that no adverse impacts would accrue to wildlife resources from implementation of this project. A reconnaissance Level Biological Survey was completed on October 26, 2004, which concluded that there were no special status plant or animal species identified in the project areas. In addition, no native vegetation communities of concern were observed.

7. That the mitigation measures contained in the Negative Declaration were incorporated into a Mitigation Monitoring Program attached hereto as Attachment A.

8. That the environmental assessment and analysis prepared for the project supporting the Negative Declaration reflects the independent judgment of the City of Porterville.

NOW THEREFORE, BE IT RESOLVED: That the City Council of the City of Porterville does hereby approve the Negative Declaration prepared for the City of Porterville Hillside Eastside Water Development Project.

__________________________
Kelly E. West, Mayor

ATTEST:

John Longley, City Clerk

By ______________________________
Georgia Hawley, Chief Deputy City Clerk
### Summary of Potential Impacts, Mitigation Measures, and Mitigation Monitoring Program

<table>
<thead>
<tr>
<th>Impact No.</th>
<th>Impact Description</th>
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<th>Mitigation Measure</th>
<th>Level of Significance After Mitigation</th>
<th>Monitoring Agency</th>
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<tr>
<td>a, c</td>
<td>Visual Compatibility</td>
<td>11</td>
<td>a, c</td>
<td>The proposed tanks shall be painted beige, a color that blends with the landscape and has been used to help camouflage other similar tanks in the City. Trees and shrubs shall be planted of a maturity and type that will provide at least 50 percent coverage of the visibly portion of the tank within 5 years of construction. Landscaping materials shall include a variety of trees and shall not appear to have an artificial or regimented spacing. A landscape/berming plan shall be proposed by a licensed landscape architect.</td>
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<td>City of Porterville</td>
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### III. AIR QUALITY

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<tr>
<td>b</td>
<td>Violation of Air Quality Standards</td>
<td>13</td>
<td>a, b, c, d</td>
<td>PM$<em>{10}$ and PM$</em>{2.5}$ air quality impacts will be mitigated with implementation of the applicable Regulation VIII procedures of the SJVAPCD. These provisions are:</td>
<td>Less than Significant</td>
<td>City of Porterville</td>
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1. All disturbed areas, including storage piles, which are not being actively utilized for construction purposes, shall be effectively stabilized of dust emissions using water, chemical stabilizers/ suppressants, covered with a tarp or other similar cover, or vegetative ground cover.

2. All on-site unpaved roads and off-site unpaved access roads shall be effectively stabilized of dust emissions using water or chemical stabilizer suppressant.

3. All land clearing, grubbing, scraping, excavating, land leveling, grading, demolition and cut and fill activities shall be effectively controlled to minimize fugitive dust emissions utilizing application of water or by pre-soaking.

4. When materials are transported off-site, all material shall be covered, or effectively wetted to limit visible dust emissions, and at least six inches of

City of Porterville

Porterville Water Tank Mitigation Monitoring Program

1

March 2005
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Freeboard space from top of the container shall be maintained.

5. All operations shall limit the use of, or expeditiously remove the accumulation of mud or dirt from, adjacent public streets at the end of each workday when operations are occurring (the use of dry rotary brushes is expressly prohibited except where preceded or accompanied by sufficient wetting to limit visible dust emissions; use of blower devices is expressly forbidden).

6. Following the addition of materials to, or the removal of materials from, the surface of outdoor storage piles, said piles shall be effectively stabilized of fugitive dust emissions utilizing sufficient water or chemical stabilizer/suppressant.

The following measures are appropriately enhanced and additional dust control strategies that are to be implemented beyond the requirements of SJVAPCD Regulation VIII:

7. Limit construction traffic speeds on unpaved roads to 15 mph.

8. Suspend excavation and grading activities when winds exceed 20 mph.

9. Limit area subject to excavation, grading or other construction activity at any one time.

10. Install wheel washers for all exiting trucks or wash off all trucks and equipment leaving the site.

**V. CULTURAL RESOURCES**

<table>
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<tr>
<th>Cultural and Historic Resources</th>
<th>Mitigation</th>
<th>a, b, c, d</th>
<th>According to a cultural assessment completed by the Center for Archaeological Research at California State University, Bakersfield, the proposed water nitrate treatment facility location is within a historic district and adjacent to a historic site.</th>
<th>Less than Significant</th>
<th>City of Porterville</th>
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<tr>
<td>a, b, c, d</td>
<td>17</td>
<td>a, b, c, d</td>
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City of Porterville

Porterville Water Tank Mitigation Monitoring Program

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<tr>
<td>a iv, b, c, d</td>
<td>Landslides, Soil Erosion, Topsoil Loss, Soil Instability, Expansive Soil Hazards</td>
<td>18-20</td>
<td>a iv, b, c, d</td>
<td>Soils underlying the proposed tank sites are subject to run-off and erosion. A Geotechnical Investigation Report will provide design recommendations for soil preparation and foundation construction that are site specific. Design elements that will reduce the risks of landslides, erosion, and slope instability include use of aggregate base rock rather than pavement for the area adjacent to the tank, concrete foundation design, tank anchoring and welding criteria necessary to withstand the Maximum Credible Earthquake. Control measures will be followed to reduce loss of topsoil and erosion. Such measures include the implementation of a SWPPP and the use of straw bales. Additionally, the soil gradients at the end of the construction period will be no greater than 1:1. A continuous footing foundation system with a sand asphalt mat is the preferred foundation design for this type of structure. The foundation would be anchored to bed rock as specified by a structural engineer. The number of anchors would be determined based on the Maximum Credible Earthquake. To insure stability of the tank foundation, pressure grouting would be introduced to the bed rock if fractures are discovered by the Geotechnical Investigation Report or during the anchor drilling process. The tanks will be designed to withstand the Maximum Credible Earthquake from the nearest fault expected to produce the most significant ground motions at the proposed tanks sites. Past studies have considered the Kern Front Fault as the nearest fault meeting said criteria. A 1990 study identifies a 6.25 magnitude earthquake from Kern Front Fault as the Maximum Credible Earthquake. The California Division of Mines and Geology is the seismic information source for the 1990 study. A consultant will provide up to date seismic information and the...</td>
<td>Less than Significant</td>
<td>City of Porterville</td>
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tank will be designed to withstand a minimum 6.25 seismic event or higher, depending on recent data, without damage.

The tank itself will have welded seams and every weld will be inspected by personnel qualified in the field. Each weld will also receive a radiograph (x-ray) as a quality control measure. Deficient welds will be immediately dealt with during the erection of the tanks. Metal thickness and welding requirements will be specified by a structural engineer and they will be capable of withstanding all loading/movements created by said Maximum Credible Earthquake.

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<tr>
<td>i</td>
<td>Dam Failure</td>
<td>24</td>
<td>i</td>
<td>In the event of the failure of Success Dam, the City’s Emergency Preparedness Plan outlines evacuation routes (Safety Element of the General Plan, 1998, p 6-16). The maintenance of the structural soundness of the tanks will reduce the potential impacts of flooding to less than significant. City staff performs visual weekly inspections of the outside welds for corrosion and leakage. The City also hires a consultant to inspect the inside of all water reservoir tanks. These inspections occur once every five years. The consultant prepares a report on the condition of all inside welds and any evidence of corrosion. If there is excessive corrosion discovered during the inspection, the report will include recommended corrective measures. In addition, the project design will include drainage facilities that will carry the water to a City drainage system in the event the tanks are overfilled. These facilities may include ditches, concrete swales, pipelines or the water may be contained within an access road until it reaches a City system.</td>
<td>Less than Significant</td>
<td>City of Porterville</td>
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City of Porterville
Porterville Water Tank Mitigation Monitoring Program

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<td>XI. NOISE</td>
<td>a, d Exceedance of Applicable Noise Standards</td>
<td>28</td>
<td>a, d</td>
<td>With the exception of constructing the proposed facilities, there will be minimal noise created from operation. Construction noise will be mitigated by scheduling activities during daytime hours (between 7:00 a.m. and 7:00 p.m., Monday through Friday, and between 9:00 a.m. and 6:00 p.m., Saturday and Sunday), and use of equipment mufflers.</td>
<td>Less than Significant</td>
<td>City of Porterville</td>
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<tr>
<td>XV. TRANSPORTATION/TRAFFIC</td>
<td>a, b Substantial Traffic Increase vs. Road Capacity/ Exceedance of Level of Service Standard</td>
<td>32</td>
<td>a, b</td>
<td>During the construction period, traffic will be temporarily disrupted. None of the proposed activities would require complete closure of a road, nor would detours be required. However, lanes may be closed and traffic may be controlled. The City will develop a Traffic Management Plan to reduce construction-related traffic impacts.</td>
<td>Less than Significant</td>
<td>City of Porterville</td>
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